#### Acquisition Balanced Scorecard: Opportunities for OAMP

#### NIH Office of Acquisition Management and Policy (OAMP)





THE OPPORTUNITY TO MAKE A DIFFERENCE HAS NEVER BEEN GREATER

May 2005





- Introduction
- Quality of performance
- Vulnerability risk assessment
- Efficiency/effectiveness of operations
- Summary of OAMP opportunities
- Observations/lessons learned





- LMI briefed each of the 13 NIH offices on their Balanced Scorecard results and implications
- We also pre-briefed you on this material
- Today, we focus on highlighting opportunities for OAMP
  - Cross-cutting issues among 13 offices
  - Areas for consideration
- Small Business and Government Property/Logistics addressed separately



#### Introduction (cont)



 Criteria used for highlighting cross-cutting issues among 13 offices

Area	ΤοοΙ	Criterion
Quality of performance	Customer survey Employee survey	Issue if scoring less than 70% positive for 6 or more offices (Customer); 10 or more offices (Employee)
Vulnerability of regulatory non-compliance	Customer survey Employee survey	5 or more offices with less than 70% positive scores for Vulnerability Critical Indicators and Other Indicators
Efficiency/Effectiveness	Mathematical model	Relative rankings







- Customer survey results
- Employee survey results



### **Quality of Performance: Customers**



- There are several cross-cutting issues for acquisition customers identified by criterion (6+ offices; < 70% positive)</li>
  - Simplified Acquisitions
    - Q-3f: Provides consistent guidance regardless of whom I talk to (6 offices, average 50%)
  - Planning Phase
    - Q-6c: Plans effectively for timely delivery (6 offices, average 55%)
  - Post-award Phase
    - Q-9b: Works closely with me to monitor contractor's performance (6 offices, average 55%)
  - Acquisition Training
    - Q-19: Encouraged by procurement office (10 offices, average 53%)





- Top 3 priorities for improvement
  - Streamlined policies and procedures
    - 11 out of 13 offices first priority
    - 1 out of 13 offices second priority
  - More efficient work processes
    - 1 out of 13 offices first priority
    - 6 out of 13 offices second priority
  - More contracting staff
    - 2 out of 13 offices first priority
    - 5 out of 13 offices second priority



# **Quality of Performance: Employees**



- There are several cross-cutting issues from employee surveys identified by criterion (10+ offices; < 70% positive)</li>
  - Overall
    - Q-1: To what extent do you agree or disagree that the overall quality of your work life is excellent? (11 offices, average 42%)
  - Work Environment
    - Q-5a: Team contributions are recognized (11 offices, average 47%)
    - Q-5d: Workload is distributed fairly (11 offices, average 42%)
    - Q-5h: Work units within the office communicate well with one another (12 offices, average 47%)
  - Workforce Development/Training
    - Q-6c: Acquisition System training is accompanied by useful instruction and guidance on how to apply it (11 offices, average 52%)
    - Q-6d: Acquisition System is designed, integrated, and administered in a way that helps me perform my job tasks efficiently and effectively (11 offices, average 41%)





- Additional cross-cutting issues from employee surveys
  - Partnership Relationships (evaluating Project Officers)
    - Q-4a: My project officers encourage my participation early in the project planning process (12 offices, average 50%)
    - Q-4b: My project officers and I clearly define and understand the roles and responsibilities within the acquisition process (10 offices, average 52%)
    - Q-4g: Customers provide complete SOWs and evaluation criteria as part of the initial acquisition package (12 offices, average 34%)
    - Q-4h: Customers furnish realistic government cost estimates (11 offices, average 35%)
    - Q-4j: Customers prevent delays in product/service delivery (12 offices, average 37%)
    - Q-4k: Customers monitor contractor performance carefully (11 offices, average 44%)
    - Q-4I: Customers review invoices on a timely basis (10 offices, average 50%)





- Top 3 priorities for improvement
  - More contracting staff
    - 8 out of 13 offices first priority
    - 2 out of 13 offices second priority
  - Streamlined policies and procedures
    - 2 out of 13 offices first priority
    - 4 out of 13 offices second priority
  - Improved use of technology
    - 2 out of 13 offices first priority
    - 3 out of 13 offices second priority



#### Quality of Performance: Areas for Consideration



- OAMP address training of Project Officers, including contracting office expectations, emphasizing
  - SOW preparation
  - Realistic government cost estimates
  - Evaluation criteria
  - Contract monitoring, including
    - Delivery delay prevention
    - Invoice processing
- Also consider the following areas for improvement
  - Better recognize team contributions; e.g., more frequent award ceremonies (quarterly or semi-annually rather than annually)
  - Identify acquisition systems and consider NIH-wide system and training
    - Streamlined policies and procedures
    - More efficient work processes
- OAMP should also encourage individual offices to address low-scoring areas identified by their surveys
  - Customer survey: CC, OLAO, NIEHS-AMB
  - Employee survey: CC, OD/ORF, OLAO, NIEHS-AMB







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Indicators	Average % (Number of offices below 70% threshold)
Employee	
My supervisors properly balance program office needs and taxpayer interests	78% (3)
Procurement operations are conducted impartially	74% (4)
Customers evaluate proposals impartially	63% (7)
Customer Conducts procurements impartially	88% (0)
Vendor	Not
Conducts procurements with high standards of integrity	Surveyed
Index of Other Indicators (Average)	70% (6)





# Vulnerability Risk Assessment: Cross-Cutting Issues



- Vulnerability risk assessment flagged cross-cutting customer issues
  - Customers evaluate proposals impartially (employee survey)
    - 7 out of 13 offices below 70% threshold
- Also flagged "index of other indicators"
  - 6 out of 13 offices below 70% threshold
    - Questions include procurement office professionalism, employee evaluation of customer input into pre-award and postaward, customer evaluation of procurement office knowledge, preventing problems, and obtaining high quality products/ services
- Areas for consideration
  - Explore improved communication and training; increased trust between Project Officers and acquisition employees in relation to impartial proposal evaluations



Vulnerability Risk Assessment: Results



- Low risk: all indicators meet goals
  - NCI, NHLBI, NIEHS-RCB, NLM
- Medium risk: most indicators meet goals
  - NIAID-AMOB, NIAID-CMP, NICHD, NIDA, NIEHS-AMB, NINDS
- High risk: some indicators meet goals
  - CC, OD/ORF, OLAO meet goal for only one item
    - Conducts procurements impartially (Customer survey)
  - Emphasize these office's individual improvement programs
  - Procurement management review if needed





- NIH ranked average in acquisition efficiency/ effectiveness across HHS assessment (July 2002)
- NIH considering restructuring which may improve efficiency





# Efficiency/Effectiveness of Operations (cont)



- NIH efficiency/effectiveness assessments may have implications for restructuring
- Top 5 offices from 2004 analysis
  - NINDS (High)
  - NLM (High)
  - OLAO (High)
  - NCI (Average)
  - NHLBI (Average)
- 4 offices have high survey scores, low vulnerability risk, and are relatively efficient
  - NINDS, NLM, NCI, and NHLBI







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# Summary of OAMP Opportunities



- Improved training/communication for acquisition customers and employees for cross-cutting issues
- Encourage increased recognition of team performance
- Identify acquisition systems and consider NIH-wide system and training
  - Streamlined policies and procedures
  - More efficient work processes
- Vulnerability: fostering of increased trust between Project Officers and acquisition employees in relation to impartial proposal evaluations
- Efficiency: improve/monitor through realignment process
- Encourage CC, OLAO, OD/ORF, and NIEHS-AMB to address their individual issues



**Observations/Lessons Learned** 



- Conduct and analysis
  - Mailing lists: have OAMP vet lists (service center, customer, employee)
  - Simplified/small vs. large purchase: identifying office/functions/applicability
  - Efficiency information: need breakdown of workload for offices with multiple units
- Improvement efforts
  - Awareness and continuity of efforts
  - Office submission of summary report with action plan to OAMP
  - Dissemination of HHS manual



Observations/Lessons Learned (cont)



- Communication
  - GPRA/BSC concepts not widely known
  - Offices don't always know what their counterparts are doing, even within the same organization
  - Opportunities for rotational assignments, cross-agency communication/mentoring, and training
  - Lack of knowledge of customers about acquisition
- Organizational issues
  - Organizational placement/role
  - Service center organization
  - Offices conducting own customer service evaluation received more positive scores



#### Observations/Lessons Learned (cont)



- Suggested timeframes for next round (March 2006)
  - November 2005
    - OAMP provide HR data to office for verification
    - OAMP provide DCIS data to office for verification
    - Office provide customer list to OAMP for review
  - January 2006
    - OAMP provide all data to LMI
  - March 2006
    - Start conduct



